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Rec'd 1/21/98  
John Hays  
Smith

January 15, 1998

Dr. John H. Gibbons  
Assistant to the President for Science and Technology  
Old Executive Office Building  
Room 422  
17th. St. & Pennsylvania Ave. N.W.  
Washington, D.C. 20500

Dear Dr. Gibbons:

With this letter I am taking the liberty of sending you a copy of an unsolicited proposal being sent to the President to establish a special study Commission. It is because of the potential scientific and technological spin-off benefits to America which might result from the work of this Commission and the possibility that he might contact you for your opinions that I wanted to send a parallel copy for your own consideration.

Along with other concerns, this proposal has to do with the visual, electromagnetic, and other measureable physical phenomena which are known to be associated with unidentified flying objects (UFO). As misleading and imprecise a term as this one is it does convey the general area of concern to you. As you know, this subject is emotionally charged and continues to be surrounded by unfounded ridicule. But so was the work of Copernicus and other pioneers of science.

I have been a research scientist with NASA from 1967 - 1988 at Ames Research Center, Moffett Field, California. From 1964 - 1967 I held a NRC postdoctoral resident research associateship during which I designed and directed NASA's High Luminance Vision Laboratory to support a portion of our nation's manned space program's rendezvous and docking efforts (Gemini and Apollo Programs). I formally retired in 1988 as Chief of the Space Human Factors Office at Ames and have been teaching and doing some contract work for Ames since then (e.g., video bandwidth compression evaluation for the Galileo mission, etc.).

My personal interest in so-called UFO phenomena is long standing and scientifically based. If you would like one I would be pleased to send you my professional vita. As you will read in this proposal I believe that the time has come to carry out a public review of the best available evidence related to UFO phenomena for the good of our country.

I urge you to read this proposal and to let President Clinton know your thoughts. And I thank you very much for your consideration of this important matter.

Very sincerely yours,

  
Richard F. Haines

Encl. as stated  
cc: files

Reporting. The chairperson will report at least semi-annually to the President or his designate on current accomplishments, findings, problems encountered, and future planned work.

## 2. Proposed Working Groups

A key presumption is that little is to be gained by structuring this activity as a national debate or public forum on UFO. The subject is already too highly charged with emotion and surrounded by misinformation. There is also far too much commercialism associated with the subject. Rather, a serious assembly of separate but closely coordinated working groups is proposed as follows.

The Commission should be made up of separate but interrelated working groups each having its own chairperson; each chairperson will serve on an Executive Committee. The following working groups are suggested because of the need for adequate coverage of the many complex and interrelated dimensions which UFO phenomena involve: (1) Historical, (2) Advanced Technology, (3) Domestic Impact, and (4) International Relations. The major objectives and suggested membership affiliations of each are given below.

(1) Historical Working Group. This group will document in the most relevant format(s) the history of UFO in America since approximately the 1940s and identify the most reliable published literature on the subject. Emphasis shall be given to the progression of thoughts and ideas within our culture, literature, and arts over the years *as potentially influencing future mass behavior and thought forms*. Another area of responsibility will be a thorough assessment of how the American media have treated the subject of UFO over the years<sup>9</sup>. How did this present stance toward the subject develop and why? It is anticipated that this group will collaborate closely with working group (3) "Domestic Impact Working Group.

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<sup>9</sup> A review of past articles dealing with UFO phenomena in a major U.S. newspaper has found that a significantly large proportion of them did not seriously examine the available evidence. In short, the usual rules of investigative journalism were suspended for some unknown reason(s). Indeed, it appears that a pall of incredulity and scepticism has been laid over this subject for two generations by our media.

Members of this working group shall include (mainly) academics working in such areas as history; cultural anthropology; psychology, sociology, theology, philosophy, journalism, and other appropriate disciplines.

(2) Advanced Technology Working Group. This group will collect, analyze UFO-related data and recommend further research, if called for, on the highest quality, engineering and technology-related evidence they are presented. A panel of highly qualified UFO investigators (and others) will be assembled to make detailed presentations to this working group on the best available evidence. This working group will submit a written summary report to the President with prioritized recommendations on future actions regarding current data as well as how to deal with specimens and artifacts that may be obtained in the future.

It is acknowledged that there may remain a category of UFO-related information that may be of national strategic and military importance which must remain classified. Effective means must be set up to review such evidence to make sure that existing security classification(s) is justified. In general it is essential that this working group have full yet reasonable access to Department of Defense data and files that are shown to be related to achieving its objectives (e.g., selected NORAD data, satellite imagery, USAF Project Moondust).

Members of this working group shall include representatives from relevant professional societies such as the Society for Scientific Exploration (SSE), American Institute of Aeronautics and Astronautics (AIAA), the American Association for the Advancement of Science (AAAS), the National Academy of Sciences (NAS), National Academy of Engineering (NAE), Society of Automotive Engineers (SAE), National Aeronautics and Space Administration (NASA), National Oceanic and Atmospheric Administration (NOAA), and other federal government agencies and groups.

While it is possible that some facts and conclusions uncovered by this particular working group may have military strategic or economic implications, every effort should be taken whenever possible to distribute the findings as broadly and openly as possible. In short, the proper balance must be found between the public's need to know about UFO evidence and the nation's need to safeguard its security when there is a clear overlap

between the two. Such decisions should be left to the Commission's Executive Committee, the White House, and perhaps others.

(3) Domestic Impact Working Group. This group will consider the full range of the most likely effects which continuing (future) UFO sightings may have on different aspects of American life and culture including economics, education, and religion. Thoughtful position papers have already been written on these general subjects. Many of them reflect realistic assessments of how a proven presence of UFO near or on our planet might affect various social institutions. This working group should reconsider these position papers and assess whether they are still reasonable. If they are not what new positions should be put forth for public review? Since it is a commonly held view that any sufficiently large public panic (caused by whatever event) would significantly affect financial markets it is only prudent to consider what would happen if a prominent UFO display occurred over America and what kinds of controls should be implemented.

In this regard, it is a matter of record that certain past UFO events have led to physical injury, desertion from the military, suicide, other dysfunctional responses, and even death. The impact and importance on domestic policy and civil peace of this uncontrolled and still unpredictable global-scope phenomenon cannot be underestimated. Nevertheless, it is very unlikely that public panic would occur to the sudden appearance by UFO to thousands of people (such daytime and nighttime events have already taken place without any panic in Rome, Mexico City, Montreal, and others cities). This issue needs to be carefully studied.

Members of this working group shall be made up of people from the private and public sectors as appropriate with the stipulation that no majority of working group members shall come from any one governmental agency, academic discipline or institution. Candidate member-affiliations might include the Federal Emergency Management Agency (FEMA) and the Department of State (DS), American Bar Association, academic institutions, and the general public.

(4) International Relations Working Group. This group will analyze all available and relevant UFO-related information in terms of America's current foreign policy and international relations. It is possible that this rather broad charter will intersect those of

existing governmental agencies and departments. In such instances, the Commission's area of concern shall be limited only to clearly UFO-related incidents and their international impact. Commission members should be given reasonable access to all relevant federal government records in this regard. It will draft specific recommendations to the President regarding its findings and, as all four working groups will do, interact closely with each other.

Members of this working group shall consist of an equal number of public officials and private citizens. Membership shall be predicated on personal qualifications (education, open mindedness toward UFO subjects, past appreciation of other cultures) and recommendations by peers.

### 3. Political Considerations

Unidentified flying objects have been a subject of ridicule for so long in America that it has become a political liability to seriously propose the expenditure of public funds to study the subject. However, given: (a) the approaching turn of the millenium and the anticipated bizarre social and psychological responses to it, and (b) the public's more open minded opinions toward the subject of UFO today than previously, this ridicule factor may, if handled correctly, be turned around into a positive program that will have a number of political, even bipartisan benefits. They include:

Generating a public image that the Executive Branch is both bold and open-minded to support the work (but not necessarily the findings) of this potentially important Commission.

Providing another clear indication that the White House means to continue to support its promise to declassify and make available more previously classified documents in government files.

Demonstrating a clear, pro-active stance toward a subject that has previously been swept under the rug by earlier administrations (for both reasonable and irrational reasons). By proposing and supporting this Commission the President can quickly quell further rumors that the U.S. Government is hiding something from the public in regard to UFO.

Suggesting that the White House is open minded enough toward the subject of UFO to open the matter to public examination and disclosure, in short that there is little to fear in the subject.

Establishing this Commission during the second term in office of President Clinton seems an ideal time since the potential negative reaction which it might generate (by political opponents and certain outspoken sceptical groups) could not impact his potential for reelection. President Clinton could leave office having done something that no previous President had dared to do, something of truly historic impact for the long-term benefit of the United States.

#### 4. International Considerations

Since UFO continue to appear in the skies of virtually every nation on earth a part of the work of this Commission could quickly become international in scope. Indeed, it makes little sense these days to arrive at conclusions and governmental responses in isolation from other nations.<sup>10</sup> However, for practical reasons the inclusion of international data on UFO generally should lie outside the purview of the Commission. It is reasonable to suggest that a member of one or more of the working groups be assigned a "foreign liason" responsibility.

#### 5. Support Requirements

Commission members will require adequate office facilities, state-of-the-art telecommunications equipment, secretarial and document processing support. An estimated two

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<sup>10</sup> Perhaps an appropriate United Nations activity is called for along the lines proposed by former Prime Minister Eric Gairy of Grenada who, with UN Ambassador Wellington Friday, presented (on November 28, 1977 during 32nd. General Assembly) the formation of a special committee to study the subject of UFO and related phenomena. At least, the International Civil Aviation Organization (ICAO), which works to insure safe international air travel, should seriously consider the continuing airspace intrusions by UFO which have caused some commercial airplanes to execute emergency actions, some of which have led to passenger injuries. The Commission's working groups should be given full access to all Federal Aviation Administration (FAA) records, radar and voice tapes, etc. and to Aviation Safety Reporting System (ASRS) database records related to UFO and other unusual aerial encounters by pilots and other U.S. aviation personnel.

year proforma budget is provided (see Appendix) which assumes that the group would be located in the greater Washington, D.C. area which is very expensive. Cost savings could be achieved by moving the activity to a different region. The many other details involved in the establishment of this Commission can be worked later.

### SUMMARY

A large proportion of Americans are very interested in knowing what UFO are, what their government knows about such phenomena, and whether or not they should be concerned. Given the various considerations discussed in this proposal, what better time could there be to carry out a serious study of UFO phenomena than now?

This writer and many others have concluded, on the basis of decades of scientific research, that such phenomena deserve a careful, unbiased, and public examination by individuals possessing the highest qualifications and having access to state of the art analytical hardware. Such R&D would not be supported by this Commission. It is likely that American industry would support it once they recognize the economic potential that very likely exists. This proposal represents one approach to a critical and open examination of the UFO evidence.

I stand behind the above comments and will be glad to discuss them further with whomever may be interested.

Prepared by:

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No endorsements of any kind are made concerning this unsolicited proposal by the author's past or current employers. Dr. Haines' biography may be found in Who's Who in America, Janes' Who's Who in Aviation and Aerospace (US Edition), American Men & Women of Science, and others. A curriculum vita is available upon request.

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APPENDIX

Estimated Proforma Budget for Two Year Effort  
(Washington, D.C. Area)

Category/Item(s)	Year 1	Year 2 <sup>(2)</sup>
Working Group Member <sup>(1)</sup>		
Salaries . . .16 @ Level 1	1,040,000	1,081,600
Salaries . . .12 @ Level 2	540,000	561,600
Secretarial Support		--
Salaries . . .8@ \$35,000/yr	280,000	291,200
Consultants Fees <sup>(3)</sup>	10,000	10,000
Travel		
2 cross-country/member/yr. \$1200 @	67,200	67,200
Office Space Lease <sup>(4)</sup>	3,612,000	3,750,000
Furniture/FAX/Phone Lease	156,000	162,200
Power-Water-Utilities	incl. in lease	incl. in lease
Supplies/Misc. Materials	45,000	60,000
Printing/Publication Costs	25,000	75,000
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Total =	5,775,200	6,058,800
		Grand Total = 11,834,000

Notes: (1) A two tier salary schedule is used where: Level 1 (Sr. Level) receives \$65,000 a year; Civic Service work year. and Level 2 (Jr. Level) receives \$ 45,000 a year.

(2) Four (4) percent inflation is assumed for year 2.

(3) Assumes total of 20 ea. @ \$ 60/hr x 8 hr. per consultant. It is also assumed that many citizens will freely volunteer some time to support this project.

(4) Assumes 250 sq. ft/office, 28 offices, \$35/sq. ft. for working group members and 200 sq. ft/office, 8 offices for secretarial support staff.

(5) Other budget items (press interactions, special travel, unanticipated products, etc.) must be estimated later.

An  
Unsolicited Proposal to Establish a  
Presidential Study Commission  
on the Subject of

Unidentified Flying Objects  
and  
Related Phenomena

January 1998

Prepared by  
Richard F. Haines, Ph.D.  
Sr. Research Scientist

## ABSTRACT

Almost everyone today knows that unidentified flying objects (UFO) have been appearing at unexpected times and places in the skies over every nation on earth. Yet despite fifty years of official and unofficial inquiry we seem no closer to a solution. No one knows what these luminous displays are or what they may represent for mankind. And, while several governments are now actively investigating UFO phenomena (Chile, France, Russia) the United States is not. UFO will be investigated much more completely sooner or later so that if America doesn't take the lead another nation will. We will have lost a position of control over the findings; we will have lost our former position of leadership in UFO research. There also are technological and military reasons (discussed below) for our direct involvement in high quality, professionally directed UFO studies. Finally, there are good political reasons to open an official inquiry into this subject, one of which is working to reduce the existing credibility gap between America's leaders and its citizens. This unsolicited proposal suggests that a Presidential Commission be established to examine the best available evidence surrounding UFO phenomena and make recommendations to the President about the most proper courses of action to take in the future as well as prepare a clear summary of the findings to the American people. With almost three-fourths of the American citizens accepting the physical reality of UFO how can U.S. Government leaders continue to dismiss the matter often by suggesting that UFO don't exist at all or that there is nothing of importance in the subject? Recent tragic events surrounding the mass suicide of a cult group - and implicating UFO - should provide our leaders with sufficient cause for further open investigation. The time has come to open a board of public inquiry in a manner which will tell the American people what its government knows about UFO (within clearly defined military and intelligence limits). A number of anticipated benefits are discussed below along with some suggestions concerning the structure of such a Commission.

## THE PROBLEM

The primary problem that is addressed by this proposal is that many past investigations and continuing highly credible UFO sighting reports have not put the matter of UFO to rest. We are no closer to an explanation for UFO than we were fifty years ago when they broke upon the scene in June 1947 in the state of Washington<sup>1</sup>. UFO continue to approach airliners and ships, disrupt electrical power, interrupt radio and other telecommunications, disable military defensive and offensive systems, and even injure people.

In addition, there are several societal level problems or issues presently associated with UFO phenomena that are expected not only to continue but to grow in significance if not dealt with. They may be grouped into four general categories: leadership and public trust, potential impact on science and technology, potential impact on international relations, and governmental credibility.

Leadership and Public Trust. American has been the leader of the modern world in a great majority of areas. This continued to be true concerning UFO studies up to 1969 when the U.S. Air Force formally terminated its in-house study of many thousands of credible and well documented sighting reports by their own (and commercial) pilots, radar operators, other ground personnel, and many others. A reasonably large percentage of these air force reports included multiple professional eyewitnesses of the same event<sup>2</sup>, correlated radar contact, and even gun camera footage. Nevertheless, when some of this body of evidence was turned over to a review committee convened at the University of Colorado (Directed Dr. Edward Condon), the committee came to the astounding conclusion that nothing was found which would add any new knowledge to current science.<sup>3</sup> Of course this view is now recognized as an illogical and untenable position. The fact remains

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<sup>1</sup> Berliner, D., et al., Unidentified Flying Objects Briefing Document - The Best Available Evidence. UFO Research Coalition, CUFOS, FUFOR, MUFON, 1995.

<sup>2</sup> Haines, R.F., Advanced Aerial Devices Reported During the Korean War. LDA Press, Los Altos, Calif., 1990. Hynek, J.A., The UFO Experience. Ballantine Books, New York, 1972.

<sup>3</sup> For a penetrating assessment of this committee's work see Sturrock, P.A., An Analysis of the Condon Report on the Colorado UFO Project. *J. Scientific Exploration*, Vol. 1, No. 1, Pp. 75-100, 1987. Also cf. Saunders, D., and R. Harkins, UFOs? Yes! Signet Books, New York, 1971.

that there have been no open, i.e., unclassified studies of UFO phenomena carried out by the U.S. Government since 1969 while several other governments have. They include France (conducted within a sub-unit of their space program: S.E.P.R.A.), and more recently Chile (because of numerous current reports made by their military and commercial pilots). The former Soviet Union has also conducted covert studies, largely for military reasons<sup>4</sup>. Whether or not America's intelligence agencies actively study UFO phenomena the fact remains that the American people are not being afforded the clear and unbiased leadership they deserve from the Executive Branch in this particular area. The public is not being told anything of substance and it is likely that some citizens distrust their leaders because of it. A carefully devised and conducted public Commission could help reestablish the role of the Executive Branch as a champion of the public's concerns and also help improve the public's trust in its government.

Potential Impact on Future Science and Technology. The history of science has clearly shown that many breakthroughs occur purely as a result of serendipity and by combining existing things and ideas in new ways. Other breakthroughs occur through the application of proven scientific methods and hard work. The excellent products coming from Lockheed's "Skunk Works" and from NASA are cases in point. Similarly, microanatomical and bioengineering studies of insects, fish, snakes, and birds, also have contributed greatly to our understanding of aerodynamic design, surface tension, deliberate manipulation of lift and turbulence and a myriad of other practical subjects. But there is also a third approach available to try to achieve such breakthroughs, viz., careful study and analyses of high quality UFO evidence. There exists a growing body of data encompassing certain UFO phenomena which may have "spin-off" potential to American science and technology<sup>5</sup>. Some of this evidence may be found to relate to currently accepted yet poorly understood physical processes which fit into existing scientific disciplines. Other

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4 The Academy of Science of Russia continues to this day to support an active and highly professional ufo study committee with whom I met in 1993 to review the latest evidence.

5 Cf. Corso, P.J., and W.J. Birnes, The Day After Roswell. Pocket Books, New York, 1997. A recently concluded review of selected UFO physical evidence by a group of scientists (co-chaired by Prof. Von Eshleman (Stanford University) and Dr. Thomas Holzer (Dir. High Altitude Observatory, National Center for Atmospheric Research); sponsored by the Society for Scientific Exploration concluded that "some UFO evidence may be worthy of scientific investigation."

UFO evidence, however, may not be so easily categorized. It is from this new body of "evidence" that we may uncover novel and useful data. Such areas as aeronautical engineering; communication; energy production-storage-distribution-transformation; and propulsion immediately come to mind.

However, because of a long period of culturally entrenched public ridicule surrounding the subject of UFO, most established scientists are, by and large, unwilling to study the available evidence. Many are afraid of being stigmatized by conducting such work while others can't find financial support or even journals which will accept or publish their work. We are losing valuable time and perhaps international leadership. It should be noted that there are highly qualified U.S. scientists and engineers who have studied UFO phenomena over many years at their own personal expense. The proposed Commission would provide a much needed foundation of credibility and acceptance for future UFO funding and investigations.

"To acknowledge the enormous gap between our present understanding of science and what is being evidenced, would provide the urgently needed challenge to the scientific establishment to examine where some of its basic assumptions might be faulty and to move beyond them.... Is it possible that a few privileged individuals have access to this information (related to UFO) while denying it to the electorate for "national security" reasons, so that it can be privately studied? In a democracy, should not this decision be made by our elected officials and be based upon an informed discussion?!"

Impact on International Relations. The chief concern here lies in how the United States responds militarily and diplomatically to UFO encounters. Some official Air Force sighting reports that describe UFO hovering immediately above U.S. ICBM sites and Naval ships have clearly indicated that the "intruders were taken seriously by U.S. military personnel. Jet fighters were scrambled and armed forces put on alert. In a September 1979 aerial encounter in Iran an American built F-4 Phantom jet interceptor missile system was disabled by a UFO flying nearby<sup>6</sup>. If such military reactions, prompted by unexpected

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<sup>6</sup> According to declassified CIA documents. Also cf. Good, T., Above Top Secret. Quill-William Morrow, New York, 1988.

UFO sightings by pilots and confirmed by radar are not handled rapidly and effectively. They could result in far more serious military engagements and diplomatic embarrassment. One such UFO event caused our armed forces to go to a full red alert during the Cold War; Soviet forces reacted similarly. If UFO continue to appear unexpectedly above military installations untoward responses might be taken either against the phenomenon itself and/or with our enemies. It is vitally important to understand such dynamics and to have effective procedures in place for dealing with them<sup>7</sup>. While such incidents naturally fall under the purview of the Joint Chiefs of Staff, the proposed Presidential Commission should review past unclassified instances (such as are described above), attempt to understand the relevant societal response dynamics within their purview, and make specific recommendations to the President on how to improve America's civilian responses to such events should they occur again in the future.

Governmental Credibility. Largely because of the continuing public awareness of highly unusual unidentified visual and electromagnetic phenomena in Earth's atmosphere since the late 1940s public opinion polls have shown a continuing increase in the proportion of educated Americans who believe in the existence of unidentified flying objects as material craft perhaps even piloted by highly advanced intelligence beings. At the same time United States government personnel have, for various reasons, either said nothing, subtly diverted attention away from the subject, or have engaged in classified activities allegedly related to UFO phenomenon, most often conducted within military and intelligence agencies. Nevertheless, the general public, airline pilots<sup>8</sup>, and people in many other occupational groups continue to report strange flying objects in our skies. It is patently clear that not all of them are secret military tests or phenomena of nature! Those who are brave enough to report a UFO are usually rebuffed or ridiculed when they attempt to find out what the government knows about UFO through such channels as the Freedom of Information Act (FOIA) or when contacting Public Affairs offices of air force bases and

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<sup>7</sup> No presumption is made whether or not our military commands respond appropriately under such circumstances. The proposed Commission may or may not become involved in such matters.

<sup>8</sup> Cf. Haines, R.F., A review of selected aerial phenomenon sightings from aircraft from 1942 to 1952. Proceedings of 1993 MUFON International Symposium, Pp. 14-44, Pasadena, California, July 1-3, 1983. Haines, R.F., A review of selected sightings from aircraft from 1973 to 1978. Proceedings of 1979 MUFON International Symposium, Pp. 114-140, San Francisco, California, July 7-8, 1979.

NASA field centers. If these two trends continue the credibility gap between what the public believes and what the government says will widen even more and further erode public confidence in its elected officials. One objective of the proposed Commission is to make it clear to the American people that their concerns are being taken seriously and that they can actually obtain factual information from their government.

### THE SOLUTION - OPEN INQUIRY

Clearly it is time to carry out a fully public investigation of so-called unidentified flying objects and related phenomena for the good of our nation. The remainder of this unsolicited proposal presents a preliminary outline for establishing and conducting a Presidential Commission to review what is already known, what may possibly be learned about UFO (through carefully planned programs) in the future for our nation's benefit, and recommend what should be the nation's posture toward this ubiquitous phenomenon in years to come. What a fitting way to enter the next century and millenium.

### RECOMMENDED STEPS TO ESTABLISH A STUDY COMMISSION

This section presents five main considerations in setting up and operating a study Commission on ufo phenomena.

#### 1. Overall Administrative Considerations

Chairperson. The Commission should be administered by one person. A multi-chaired Commission will ultimately fail to achieve its objective. This individual should possess a national, if not international stature and reputation and should be selected for his or her demonstrated open mindedness toward the subject of UFO and other qualifications discussed below. He or she should not possess any current or prior affiliation with the U.S. Intelligence community, the diplomatic corps, and/or the Department of Defense at the staff level. This individual should possess the following general characteristics and

credentials: maturity (of view point), wisdom (defined in its common cultural sense), intelligence, formal education and/or past experience or significant appreciation of some area(s) of technology, engineering, science, or the behavioral sciences, and social and political "connections" with leaders of American industry and foreign nations.

Commission Lifetime. The total duration of this Commission should be no less than one and no more than three years. Every effort should be made to wrap up the work in about two years or less.

Workload Level. It is assumed that a majority of working group members and staff will work full time during the lifetime of the Commission.

Budget. A suggested proforma working budget for this Commission is given in the Appendix. Its total is approximately \$ 11,834,000 assuming an approximate two year effort.

Products. Several high quality products will be produced by the Commission. First, an Executive Summary to the President which reviews the findings and recommendations of each of the working groups. Second, a more extensive document for public release which presents an overview of the Executive Summary along with detailed reviews of the work of each working group. If time, money, and policy permit various multi-media products could also be prepared (e.g., CD-ROM, video media) for purposes of continuing public education. It is anticipated that the work of the Commission would generate truly intense media interest. The major American networks probably would vie for exclusive coverage rights along the lines of their past Olympic games coverage. Decisions concerning this area should be left to the Commission's Executive Committee and the White House.

Citizenship and Security Clearance. All Commission members must be U.S. citizens. Some members may also need to be cleared for access of materials up to the Secret level or above. Access requests for classified information will be made using existing but expedited procedures and the Commission will follow all relevant security stipulations.